



GOVERNANCE JUSTICE LAW & ORDER (GJLO) SECTOR

MEDIUM-TERM EXPENDITURE FRAMEWORK (MTEF) 2027/28 – 2029/30

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Presentation Outline

01. Introduction

- ❑ Sector Composition & mandates
- ❑ Strategic Focus - Vision & Mission
- ❑ Sector Strategic Goals/ Objectives
- ❑ Role of Stakeholders

02. Sector Performance Overview

- ❑ Review of sector programmes performance
- ❑ Recurrent Expenditure Analysis
- ❑ Development Expenditure Analysis
- ❑ Pending Bills

03. Budget Proposal & Medium Term

- ❑ Resource allocation criteria
- ❑ Sector resource requirement vs allocation
- ❑ Sector Priority Programmes & Targets for MTEF Period 2027/28 - 2029/30

04. Conclusions & Recommendations

- ❑ Cross Sector linkages
- ❑ Emerging issues & Challenges
- ❑ Key recommendations
- ❑ Conclusions





Sector Composition & Mandates

The GJLO Sector is comprehensively composed of:

- 17 Sub-Sectors
- 17 Semi-Autonomous Government Agencies (SAGAs)





Sector Composition & Mandates

No.	Sub-Sector	Core Mandate & Responsibilities
1	State Department for Correctional Services	Responsible for correctional services, penal justice reform, prison enterprises, programmes for incarcerated minors and probation services.
2	State Department for Immigration and Citizen Services	Manages migration services, population registration, data management, and e-citizen services.
3	National Police Service	Protects life and property, maintains law and order, investigates crimes, and provides specialized services.
4	State Department for Internal Security and National Administration	Oversees internal security, coordinates National Government functions in counties, policies on internal security, crime research, and personnel training.
5	State Law Office (SLO)	Advises government bodies on legislative, constitutional, international law, human rights matters, and represents government in legal proceedings.
6	State Department for Justice, Human Rights and Constitutional Affairs	Advances justice, integrity, and human rights through access to justice, anti-corruption measures, victim support, and international Human Rights obligations.
7	The Judiciary	Delivers and administers justice in line with the constitution and other laws.
8	Ethics and Anti-Corruption Commission (EACC)	Prevents and combats corruption and economic crimes, promotes ethics, law enforcement, and public education.
9	Office of the Director of Public Prosecutions (ODPP)	Initiates and conducts criminal proceedings against any person in any court (except a court martial) for alleged offenses.





Sector Composition & Mandates cont...

No.	Sub-Sector	Core Mandate & Responsibilities
10	Office of the Registrar of Political Parties (ORPP)	Registers and regulates political parties, administers the Political Parties Fund.
11	Witness Protection Agency (WPA)	Provides special protection to witnesses facing threats due to cooperation with law enforcement.
12	Kenya National Commission on Human Rights (KNCHR)	Promotes and protects human rights and constitutionalism.
13	Independent Electoral and Boundaries Commission (IEBC)	Conduct & supervise elections, referenda, and delimitate electoral boundaries.
14	The Judicial Service Commission (JSC)	Promotes and facilitates independence and accountability of the Judiciary for efficient, effective, and transparent administration of justice.
15	National Police Service Commission (NPSC)	Manages human resources for the National Police Service.
16	National Gender and Equality Commission (NGEC)	Promotes gender equality and fights discrimination, focusing on special interest groups.
17	Independent Policing Oversight Authority (IPOA)	Provides civilian oversight over the work of the police.





Semi-Autonomous Government Agencies (SAGAs)

1. National Authority for Campaign Against Alcohol and Drug Abuse (NACADA)
2. Firearms Licensing Board
3. National Crime Research Centre
4. The Public Benefit Organizations Regulatory Authority (PBORA)
5. Private Security Regulatory Authority (PSRA)
6. National Cohesion and Integration Commission
7. Assets Recovery Agency (ARA)
8. Business Registration Service (BRS)

9. Kenya Law Reform Commission (KLRC)
10. Auctioneers Licensing Board (ALB)
11. National Council for Law Reporting (NCLR)
12. Kenya School of Law (KSL)
13. Nairobi Centre for International Arbitration (NCIA)
14. Council of Legal Education (CLE)
15. National Legal Aid Services (NLAS)
16. Victim Protection Board (VPB)
17. National Coroner Services (NCS)





SECTOR VISION, MISSION AND STRATEGIC OBJECTIVES

VISION

A secure, just, cohesive, democratic, accountable and a transparent environment for a globally competitive and prosperous Kenya.

MISSION

To ensure effective and accountable leadership, promote a just, democratic and secure environment with strong governance structures to achieve inclusive economic, social and political development.

Strategic Objectives

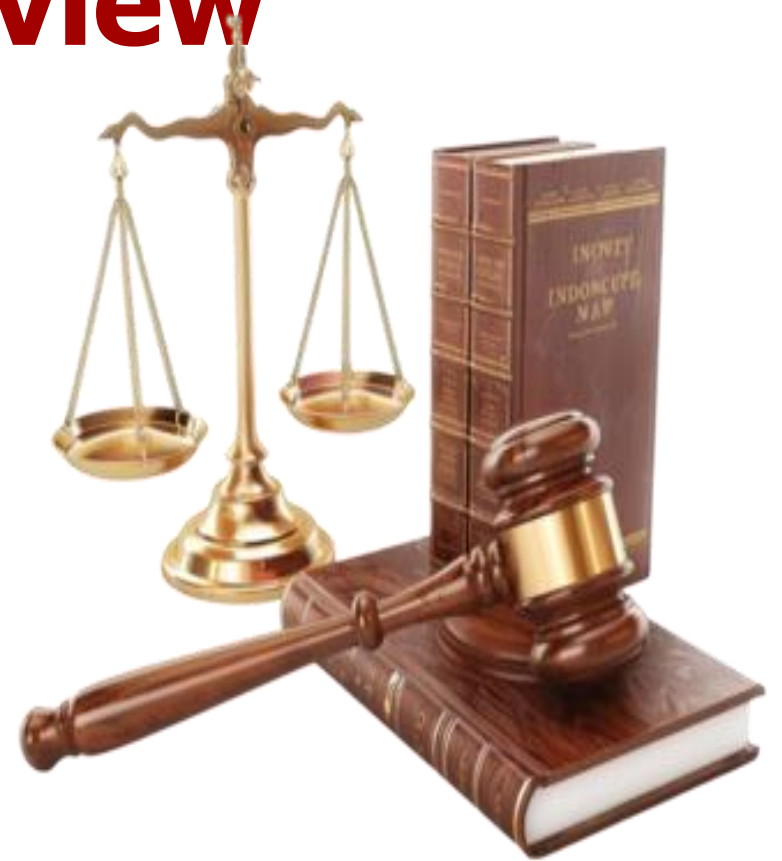
- 01 Enhance Access to Justice & Uphold Constitutionalism**
- 02 Promote National Security & Public Safety**
- 03 Promote Good Governance & Fight Corruption**
- 04 Strengthen Leadership & Legal Services**
- 05 Advance Digital Transformation & Regional Cooperation**





Sector Performance Overview

**Analysis of the Sector Programme
Performance for FY 2023/24 -2025/26**





Analysis of the Sector Programme Performance for FY 2023/24 -2025/26

- 01 Provided Custodial Services to 62,196 inmates across 135 penal institutions**
- 02 Enrolled 12,588 offenders in formal education, 18,149 in vocational training and rehabilitated 86,443 offenders**
- 03 Recruited 3,897 Prison Officers and 738 Probation Officers; trained 4,047 in-service prison officers and 1,143 probation officers.**
- 04 Issued 1,409,657 Passports, 3,572,815 Electronic Travel Authorization (ETA); 7,161,650 Maisha Cards (3rd generation), 4,387,594 birth and 585,779 death certificates;**
- 05 Onboarded 20,419 Government services onto the e-Citizen platform and Registered 374,977 refugees**





Programme Performance for FY 2023/24 -2025/26 Cont....

- 06** Recruited 10,000 police officers and trained 31,383 serving officers on various courses
- 07** Completed investigations of 172,983 criminal cases, issued 2,807,610 Police clearance certificates
- 08** Resolved 965 complaints against police officers and implemented community policing initiatives in 1,277 police stations
- 09** Coordinated all security operations and National Government functions and Operationalized 1,685 gazetted administrative units, modernized security by 31.65%, sensitized 120,246 education stakeholders on ADA prevention guidelines
- 10** Concluded 7,185 court cases, filed 16,982 pleadings, issued 2,696 legal advisories, processed 630 requests on international judicial cooperation in criminal matters , vetted 333 contracts, drafted 1,050 bills and finalized 11,674 estates and Trusts





Programme Performance for FY 2023/24 -2025/26 Cont....

- 11** Registered 423,559 business entities, 207,110 marriages, 3,839 Societies and 36 heraldic representations;
- 12** Completed 533 corruption, economic crime and bribery cases; averted loss of public funds worth Kshs.29.84 billion; preserved assets of Kshs.4.2 billion and recovered assets of Kshs.14.7 billion
- 13** Handled 321,463 criminal trials concluding 156,500 and 20,229 appeals, Constitutional Petitions, Judicial Reviews, Revisions and Miscellaneous Applications
- 14** Offered direct Legal aid to 51,606 Indigent, marginalized and vulnerable persons; 136 Suspected proceeds-of-crime cases investigated
- 15** Registered 99 fully and 37 Provisionary political parties; Supervised and Regulated 99 political parties to ensure compliance with the Political Parties Act, Cap. 7D





Programme Performance for FY 2023/24 -2025/26 Cont....

- 16** Admitted 197 witnesses and 498 related persons and offered special protection, evacuation, and resettlement services for all qualified witnesses and dependents.
- 17** Processed 10,500 human-rights complaints, completed 338 investigations, and redressed 146 victims (formal court and ADR combined).
- 18** Sensitized 600,000 citizens on human rights and fundamental freedoms and trained 3,898 duty bearers on human-rights principles
- 19** Registered 2.77 million new voters and conducted 31 by-elections
- 20** Processed 4,357 promotions, adjudicated 124 disciplinary issues, handled 120 appeal and 91 complaint cases; offered psychosocial interventions and counselling services to 29,933 police officers.





Programme Performance for FY 2023/24 -2025/26 Cont....

- 21** 89 Institutions assessed on gender mainstreaming; 241 Schools audited across 19 marginalized counties on girls' education access, transition and retention
- 22** **14 Public interest and strategic litigation cases, with 16 advisories issued to duty bearers on compliance with equality and inclusion principles**
- 23** Received and processed 13,974 complaints on police misconduct and operationalized a 24/7 call center and toll-free line (1559) to enhance complaints management and feedback
- 24** **Investigated and finalized 2,820 cases and submitted 450 case files to the ODPP for action while 30 officers were convicted for various offences**
- 25** Conducted 2,588 inspections in police facilities and monitored 368 police operations and made recommendations to NPS and other state organs for improvement of the Service.





Medium Term Expenditure Framework (MTEF) Budget Analysis Overview

• FY 2023/24 -2025/26

Total Sector Approved Budget vs. Absorptions



Financial Year 2023/24

APPROVED BUDGET

KSh 229.09 Bn

ABSORPTION

KSh 224.05 Bn (97.79%)

Breakdown:

- **Recurrent: KSh.213.83 Bn**
- **Development: KSh.15.26 Bn**



Financial Year 2024/25

APPROVED BUDGET

KSh 236.28 Bn

ABSORPTION

KSh 235.04 Bn (99.47%)

Breakdown:

- **Recurrent: KSh.225.37 Bn**
- **Development: KSh.10.91 Bn**



Financial Year 2025/36

APPROVED BUDGET

KSh 299.04 Bn

ABSORPTION

KSh 294.25 Bn (98.39%)

Breakdown:

- **Recurrent: KSh.273.86 Bn**
- **Development: KSh.25.18 Bn**





SECTOR APPROVED RECURRENT BUDGET VS ABSORPTION

 **Financial Year 2023/24**

APPROVED BUDGET
KSh. 213.83 Bn

ABSORPTION
KSh. 209.01Bn (97.74%)

 **Financial Year 2024/25**

APPROVED BUDGET
KSh. 225.37 Bn

ABSORPTION
KSh. 224.26 Bn (99.51%)

 **Financial Year 2025/26**

APPROVED BUDGET
KSh. 273.86 Bn

ABSORPTION
KSh. 270.62 Bn (98.39%)

SECTOR APPROVED DEVELOPMENT BUDGET VS ABSORPTION

 **Financial Year 2023/24**

APPROVED BUDGET
KSh. 15.26 Bn

ABSORPTION
KSh. 15.04 Bn (98.57%)

 **Financial Year 2024/25**

APPROVED BUDGET
KSh. 10.91 Bn

ABSORPTION
KSh. 10.78 Bn (98.78%)

 **Financial Year 2025/26**

APPROVED BUDGET
KSh. 25.18 Bn

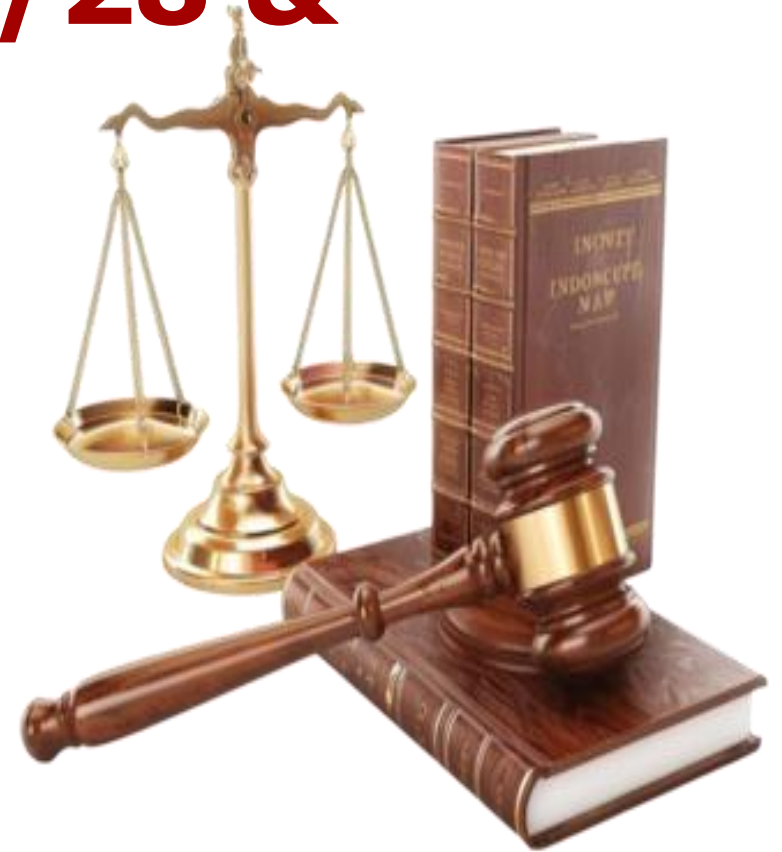
ABSORPTION
KSh. 23.36 Bn (93.84%)





Budget Proposal FY2027/28 & Medium Term

- ❑ Resource allocation criteria
- ❑ Sector resource requirement vs allocation
- ❑ Sector Priority Programmes & Targets for MTEF Period 2027/28 - 2029/30





General Resource-Sharing Criteria

Institutional, socio-economic, and constitutional frameworks for allocation and development

01

BETA Agenda

Programmes enhancing value chains with linkage to Bottom-Up Economic Transformation Agenda priorities.

02

Kenya Vision 2030

Linkage of programmes to priorities of the Fourth Medium Term Plan (MTP IV).

03

State Directives

Alignment with Presidential Directives and official Cabinet Decisions.

04

Project Completion

Completion of ongoing/stalled projects and settlement of verified pending bills.

05

Socio-Economic Impact

Extent to which programmes contribute to job creation and poverty reduction.

06

Core Mandates

Extent to which programmes address the mandates of respective MDAs.

07

Climate Action

Programmes aimed at strategic climate-change mitigation and adaptation.

08

Social Equity

Programmes promoting gender equality and protection of children's rights.

09

Sustainability

Ensuring overall cost-effectiveness, efficiency, and sustainability of programmes.

10

Constitutional Compliance

Requirements necessary for the furtherance and implementation of the Constitution.





Medium Term Expenditure Framework (MTEF) Budget Analysis Overview

- FY 2027/28 – 2029/30

Total Sector Resource Requirements vs. Allocations

Classification	Estimates	Requirement			Allocation		
FY	2026/27	2027/28	2028/29	2029/30	2027/28	2028/29	2029/30
Gross	331,141.44	636,924.84	610,809.73	670,619.72	353,729.48	339,558.33	372,672.76
of which							
Recurrent	303,749.94	526,548.71	506,423.28	552,259.61	326,033.98	306,223.83	337,567.07
Development	27,391.50	110,376.13	104,386.45	118,360.12	27,695.50	33,334.50	35,105.69



Medium Term Expenditure Framework (MTEF) Budget Analysis Overview

- FY 2027/28 – 2029/30

Recurrent Requirements vs. Allocations

Classification	Estimates	Requirement			Allocation		
FY	2026/27	2027/28	2028/29	2029/30	2027/28	2028/29	2029/30
Gross	303,749.94	526,548.71	506,423.28	552,259.61	326,033.98	306,223.83	337,567.07
AIA	4,453.80	6,089.27	6,098.28	6,113.04	6,071.32	5,863.68	6,071.32
NET	299,296.14	520,459.44	500,325.00	546,146.57	319,962.66	300,360.15	331,495.75
Compensation to Employees	179,250.12	197,313.86	205,204.30	213,877.25	187,710.05	193,283.01	198,979.18
Grants and Transfers	19,745.70	36,167.95	38,411.97	40,033.89	20,911.46	21,836.16	22,744.68
Other Recurrent	104,754.12	293,066.90	262,807.02	298,348.47	117,412.47	91,104.66	115,843.21

Medium Term Expenditure Framework (MTEF) Budget Analysis Overview

- FY 2027/28 – 2029/30

Development Requirements vs. Allocations

Classification	Estimates	Requirement			Allocation		
FY	2026/27	2027/28	2028/29	2029/30	2027/28	2028/29	2029/30
Gross	27,391.50	110,376.13	104,386.45	118,360.12	27,695.50	33,334.50	35,105.69
GoK	16,228.50	98,710.13	92,720.45	106,694.12	16,532.50	22,171.50	23,942.69
Loan	-	-	-	-	-	-	-
Grants	22.00	25.00	25.00	25.00	22.00	22.00	22.00
Local AIA	11,141.00	11,641.00	11,641.00	11,641.00	11,141.00	11,141.00	11,141.00
Strategic Intervention	-	-	-	-	-	-	-



Sector Priority Programmes • FY 2027/28 – 2029/30

- 01 Provide Custodial Services to 64,000 inmates across 135 penal institutions and reintegrate 1,350 ex-probationers**
- 02 Provide vocational training to 33,300 and formal education to 21,550 offenders.**
- 03 Issue Maisha Cards (3rd Generation ID), Passports travel documents and automate ID enrollment using LCUs**
- 04 Digitize manual records (Immigration, Civil Registration Services, NRB fingerprint records, DRS) and roll out of Unique Personal Identifier (UPI)**
- 05 Recruit 30,000 police officers and train 94,398 serving officers on various courses**





Sector Priority Programmes • FY 2027/28 – 2029/30 Cont....

- 06** Operationalize Nairobi Metropolitan Police and issued 7,500,000 Police clearance certificates
- 07** Coordinate all security operations and National Government functions at all levels and Operationalize 3,068 gazetted administrative units, Modernization of security sector
- 08** Expand the national integrated security command and control system to 7 towns and cities and Complete Miritini Rehabilitation and treatment center
- 09** Conclude 7,200 court cases, issue 1,125 researched legal opinions, issue 1,010 legal advisories, process 780 requests on international judicial cooperation in criminal matters, finalize 4,500 complaints, issue 270 legal opinions on commercial matters, draft 660 bills and finalize 9,450 estates and Trusts
- 10** Register 429,003 business entities, 252,000 marriages, 6,300 societies and 90 heraldic representations under the College of Arms Act; and issue 3,900 licenses to qualified applicants





Sector Priority Programmes • FY 2027/28 – 2029/30 Cont.....

- 11 Complete 443 corruption, economic crime and bribery cases; avert loss of public funds worth Kshs.14 billion; preserve illegally acquired assets of Kshs. 2.4 billion and recover assets of Kshs.5 billion**
- 12 Operationalize of 26 ODPP offices in the newly established 31 Courts and Review 100% investigative files and Prosecute 100% Criminal Cases**
- 13 Provisionally register 5 political parties and certify 115 political parties for full registration, Supervise and regulate 115 political parties for compliance with Political Parties Act Cap. 7D and Prepare 115 political parties for the 2027 General Elections**
- 14 Admit, offer special protection, evacuation, and resettlement services for all qualified witnesses and dependents**
- 15 Conduct the 2027 General Election**





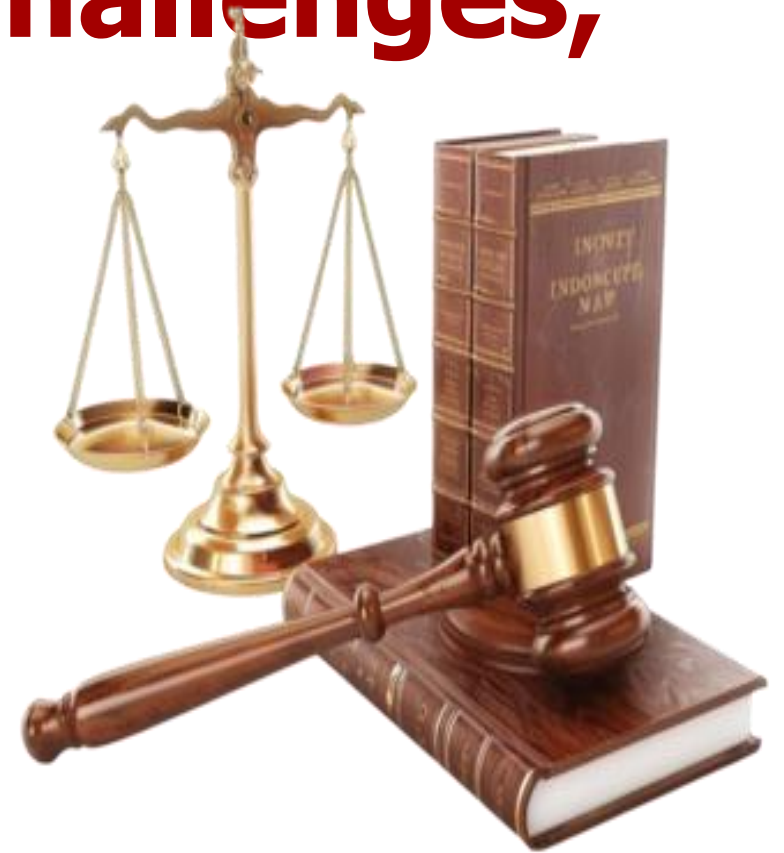
Sector Priority Programmes • FY 2027/28 – 2029/30 Cont.....

- 16** Process 4,357 promotions, recruit 1,200 Cadettes, adjudicate 100% disciplinary, appeal and complaint cases; offer 100% psychosocial interventions and counselling services to police officers and their dependents.
- 17** Implement 100% Police Reforms on leadership/oversight; policy/legislative/institutional; welfare/working/living conditions; modernization plan.
- 18** Monitor 15 treaties; Reviewed 135 instruments; Issue 6 compliance advisories; Resolved 100% of complaints ; and finalize public litigation cases on Gender and Equality.
- 19** Investigate 100 % cases of police misconduct, Inspect 1,407 police facilities, monitor 190 policing operations and make recommendations to the relevant state agencies for improvement of the Service.
- 20** Promotion of human rights, integrity, Constitution implementation and reforms





Cross- Sector Linkages, Challenges, Conclusions and Recommendations





Cross-Sector Linkages.

The GJLO Sector synergizes programs across sectors under Vision 2030, MTP IV, BETA and SDGs. It supports good governance, justice, and socio-economic rights while enabling other sectors.

01

Agriculture, Rural & Urban Development (ARUD)

- Provides vital security, human rights protection, and governance frameworks.
- Contributes directly to GJLO via sustainable resource management and food security.

02

Energy, Infrastructure & ICT (EI&ICT)

- Establishes unified legal and policy frameworks for major infrastructure projects.
- Enhances GJLO operational efficiency through modern ICT integrations.

03

General Economic & Commercial Affairs (GECA)

- Delivers critical policy and legal architectures for cross-border trade data.
- Actively promotes fair market trade systems and robust consumer protection.

04

Health Sector

- Ensures structural legal frameworks for health system reforms.
- Drives implementation of Universal Health Coverage (UHC).
- Sustains service standards in public and private medical spaces.





Cross-Sector Linkages cont....

05

Education Sector

- Establishes institutional and statutory system frameworks.
- Builds sustainable human capital and research capabilities.
- Strengthens overall systemic governance capacity.

06

Public Admin & International Relations

- Supports institutional governance, rule of law, and security.
- Promotes social cohesion and institutional transparency.
- Expands foreign policy and international relations networks.

07

National Security

- Coordinates multi-agency tactical crime prevention strategies.
- Strengthens legislative law enforcement structures
- Optimizes cross-departmental intelligence sharing networks

08

Environment, Water & Nat. Resources

- Enforces national environmental compliance policies.
- Aids targeted natural resource lifecycle management.
- Secures international green and climate financing streams.





Emerging Challenges, Risks, Opportunities and Mitigation

Classification	Emerging Challenges	Key Risks	Priority Mitigation
Governance & Technology	• Rapid AI adoption; • Increasing cybersecurity threats;	• Privacy violations, cyberattacks, misinformation and poor decision-making	• Strengthen AI governance, cybersecurity, data protection and ethical standards
Justice & Judiciary	• Increasing complex and emerging crimes	• Delayed justice, reduced public confidence and unsuccessful prosecution of complex offences	• Strengthen case management, digital justice, legal aid, integrity mechanisms and forensic capacity
Law & Order (Security)	• Evolving forms of crime • Radicalization, terrorism and violent extremism	• Increased insecurity	• Strengthen specialized capacity, regulation & legal compliance
New Psychoactive Substances & Narcotics	• Emergence of new psychoactive substances • Organized crime and drug trafficking • Socio-economic costs of substance abuse	• Increased substance use, health risks, organized crime, insecurity and pressure on public resources	• Strengthen prevention, rehabilitation, forensic capacity, intelligence, asset tracing and international cooperation





CONCLUSIONS

01	02	03	04	05
National Contribution	Resource Absorption	Resource Pressures	Emerging Risks	Strategic Priorities
Central to development via governance, justice, security, human rights, and rule of law.	Maintained over 97% budget absorption, proving strong implementation capacity.	Significant pending bills and financing gaps continue to constrain programs.	Cybercrime, AI, extremism, psychoactive substances, and case backlogs.	Sustained focus on performance, efficiency, governance, and cross-sector coordination.





STRATEGIC RECOMMENDATIONS

GJLO Sector Action Plan for Enhanced Performance & Governance

01

Performance Management

- Establish an integrated GJLO performance dashboard.
- Enhance e-NIMES, GPCIS, and GDS platforms for timely tracking.

02

Resource Management

- Prioritize critical programs and verified pending bills.
- Rationalize baseline allocations to boost efficiency.

03

Justice Delivery

- Reduce case backlogs using digital management systems.
- Expand legal aid, ADR, and Alternative Justice Systems.

04

Security Capacity

- Strengthen specialized capacity and forensic infrastructure.
- Expand intelligence sharing to fight cybercrime and terrorism.

05

Governance & Community

- Enhance data integrity, cybersecurity, and data governance.
- Scale community policing and targeted vulnerable services.





THANK YOU.

